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Abstract	<p>We propose a pluralist account of content for predictive processing systems. Our pluralism combines Millikan's teleosemantics with existing structural resemblance accounts. The paper has two goals. First, we outline how a teleosemantic treatment of signal passing in predictive processing systems would work, and how it integrates with structural resemblance accounts. We show that the core explanatory motivations and conceptual machinery of teleosemantics and predictive processing mesh together well. Second, we argue this pluralist approach expands the range of empirical cases to which the predictive processing framework might be successfully applied. This because our pluralism is <i>practice-oriented</i>. A range of different notions of content are used in the cognitive sciences to explain behaviour, and some of these cases look to employ teleosemantic notions. As a result, our pluralism gives predictive processing the scope to cover these cases.</p>	
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2 Teleosemantics, Structural Resemblance and Predictive 3 Processing

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7 Abstract

8 We propose a pluralist account of content for predictive processing systems. Our
9 pluralism combines Millikan's teleosemantics with existing structural resemblance
10 accounts. The paper has two goals. First, we outline how a teleosemantic treatment **AQ1**
11 of signal passing in predictive processing systems would work, and how it inte-
12 grates with structural resemblance accounts. We show that the core explanatory
13 motivations and conceptual machinery of teleosemantics and predictive processing
14 mesh together well. Second, we argue this pluralist approach expands the range of
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16 fully applied. This because our pluralism is *practice-oriented*. A range of different
17 notions of content are used in the cognitive sciences to explain behaviour, and some
18 of these cases look to employ teleosemantic notions. As a result, our pluralism gives
19 predictive processing the scope to cover these cases.

20 1 Philosophy, Cognitive Science and Representation

21 Philosophy and cognitive science have a complicated relationship when it comes
22 to representation. Here is an illustrative caricature of that relationship. Cognitive
23 science departments generate data, and attempt to explain that data using theories.
24 Sometimes those theories posit representational content. At this point, philosophy
25 departments sit up and take notice. Representational content is a long-contested
26 notion in philosophy, and we can't have other disciplines using it without proper
27 analysis. Philosophers then assess how content could be attributed to cognitive

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28 systems in the context of the new theory. In a manner of speaking then, philosophers
29 *license* the use of representational content.¹

30 Predictive processing is a new, ambitious theory in the cognitive sciences. Propo-
31 nents of the view treat the brain as a sophisticated hypothesis testing system. Mod-
32 els of the world are used to produce predictions of future sensory input, which are
33 then updated based on any difference between predictions and actual sensory input
34 (called *prediction error*). This process results in more accurate predictions, which in
35 turn means the system minimises prediction error over the long-term (Clark, 2013;
36 2016; Friston & Kiebel, 2009; Hohwy, 2013). Linked probabilistic models of this
37 sort are called “generative hierarchies” due to their ability to recreate incoming sensory
38 states via top-down prediction (Hinton, 2007).

39 Advocates of the theory refer to “models of the world” (Hohwy, 2016, p. 281)
40 being “encoded” and “updated” in the brain (Clark, 2017, p. 12) (Friston
41 et al., 2011, p. 138) (Hohwy, 2016, p. 280) (Wiese & Metzinger, 2017, p. 10). It is
42 also typical to speak of cognitive systems using these models to “compute predic-
43 tions” (Clark, 2017, p. 9; Wiese & Metzinger, 2017, p. 5). A framework that appeals
44 to encoded models of the world which compute predictions suggests an interpreta-
45 tion in terms of information-bearing structures that are produced, manipulated and
46 stored by the brain. Consequently, it seems proponents of predictive processing will
47 require a licence for representational content.² In other words, we need some way of
48 understanding how it might be that the various parts of a generative hierarchy come
49 to be content-bearing.

50 Traditionally, it has been assumed that philosophy departments should issue *one*
51 *type* of licence. This in turn has generated a lot of disputes among philosophers as
52 they argue the case for their chosen account of content (Cummins, 1996; Dretske,
53 1981; Fodor, 1990; Millikan, 1984). Often, it is alignment with philosophical intu-
54 tions that guide these debates and constrains theory construction. But, as Shea suc-
55 cinctly puts it, “When it comes to subpersonal representations, it is unclear why
56 intuitions about their content should be reliable at all” (Shea, 2018, p. 28). This sug-
57 gests it is worth exploring other approaches to the problem. Another strategy, which
58 has only gained interest more recently, acknowledges that finding one overriding
59 account of representation for the cognitive sciences is unlikely to be successful. As
60 such, philosophers should be sensitive to the fact that cognitive scientists employ a
61 range of different notions of representation (Godfrey-Smith, 2004; Planer & God-
62 frey-Smith, 2021; Shea, 2018). We should hence be in the business of providing *plu-*
63 *ralist* licences for content, precisely because the explanatory work facing cognitive
64 science produces a range of different approaches to representation, which in turn
65 require different notions of content. This involves a particular view on the role of

1FL01 ¹ How much attention cognitive science departments pay to this licensing system varies by department,
1FL02 but at least some appear to take it seriously.

2FL01 ² There are those who deny that predictive processing should be understood in representationalist terms;
2FL02 e.g. Hutto (2018). Here we sideline such debates. Our aim is to provide a teleosemantic analysis of sig-
2FL03 nals in predictive processing systems for those who want to understand such systems in representational
2FL04 terms.

66 philosophers of science in such debates, one which is more *sociologically*, or *prac-*
67 *tice* oriented (in what follows, we'll use the latter term). The task facing philosophy
68 is not to isolate a particular concept that covers all cases. Rather, it is to describe
69 and clarify the range of different concepts that are used, or that might be used, to
70 explain the workings of a successful scientific practice. Accordingly, philosophical
71 intuitions do not play a central role in guiding theory construction in the practice-
72 oriented approach.³ Our pluralism is motivated by this line of thinking.

73 To date, attempts to assign content to predictive processing architectures have
74 appealed to *structural representations* (Gładziejewski, 2016; Kiefer & Hohwy, 2018;
75 2019). According to this view content is determined by a structural resemblance
76 between an internal cognitive state and an external state of affairs. When applied
77 to predictive processing, this is understood as the claim that the causal-probabilistic
78 structure of generative hierarchies resemble the causal-probabilistic structure of the
79 external world. We do not disagree with this approach; however, we think appealing
80 to other theories of content, that have themselves been applied in cognitive science
81 more broadly, can also be applied to predictive processing. Specifically, we appeal
82 to teleosemantic thinking. This allows us to target a tightly specified sub-part of pre-
83 dictive processing machinery. Our approach is to outline how *signals* in generative
84 hierarchies—that is, predictions and prediction errors—can be given a teleosemantic
85 treatment. In what follows, we use Millikan's sender-receiver model to argue that
86 predictions represent external states of affairs and prediction errors represent the dis-
87 crepancy between predictions and the states of affairs they predict. We thus advocate
88 an account of the content-determining structures in predictive processing systems
89 that appeals to both teleosemantics and structural representations. In other words,
90 we issue a pluralist licence.

91 We have two main goals. Our primary goal is to show how a teleosemantic
92 account of the content of signals in generative hierarchies would work. This takes
93 up the majority of the paper. A secondary goal is to make the case for pluralism. We
94 do not spend too much time on this task, as the fact that practice-oriented pluralism
95 (as outlined above) is a position in the literature is reason enough to explore such
96 treatments of predictive processing. Nonetheless, it is interesting to explore how plu-
97 ralism plays out in this specific case. Predictive processing is claimed to be a highly
98 general theory of cognition, which applies to all cognitive systems (Hohwy, 2013;
99 Clark, 2016). As such, it will need to be applicable across the phylogenetic spec-
100 trum. We think having teleosemantics on the table will help in this task. Accord-
101 ingly, we expand on this motivation for our approach, and identify some specific
102 cases where a pluralist treatment might be useful.

103 We proceed as follows. Section 2 provides a brief overview of predictive pro-
104 cessing. Section 3 outlines Gładziejewski's causal-probabilistic resemblance account
105 of content in generative hierarchies. Section 4 provides a primer on teleosemantics.
106 Section 5 gives our teleosemantic account of predictions and prediction errors. Sec-
107 tion 6 makes the case for pluralism. Section 7 concludes.

3FL01 ³ We largely follow the program outlined by Nick Shea here (Shea, 2018, Sections 2.2 and 2.6).

108 2 Predictive Processing

109 The literature on predictive processing is a large and complicated body of work, of
110 which there are some excellent introductions (Clark, 2016; Hohwy, 2013). The over-
111 view we offer below is a general gloss, and is necessarily selective in the aspects it
112 focuses on.⁴ In particular, we aim to draw out the sender-receiver structure of gen-
113 erative hierarchies in order to tie this with teleosemantic theory.

114 Our overview focuses two features of the theory: (i) hierarchical prediction and
115 prediction error; (ii) prediction error minimisation.⁵ We address each in turn.

116 2.1 Hierarchical Prediction and Prediction Error

117 The nature of bottom-up and top-down processing is re-conceived on the predictive
118 processing framework. Top-down processing is understood in terms of prediction;
119 more specifically, as *attempts to predict future sensory input*. Bottom-up processing
120 is understood as the *transfer of prediction error*, where prediction error is the differ-
121 ence between predicted sensory input and actual sensory input (see Fig. 1).

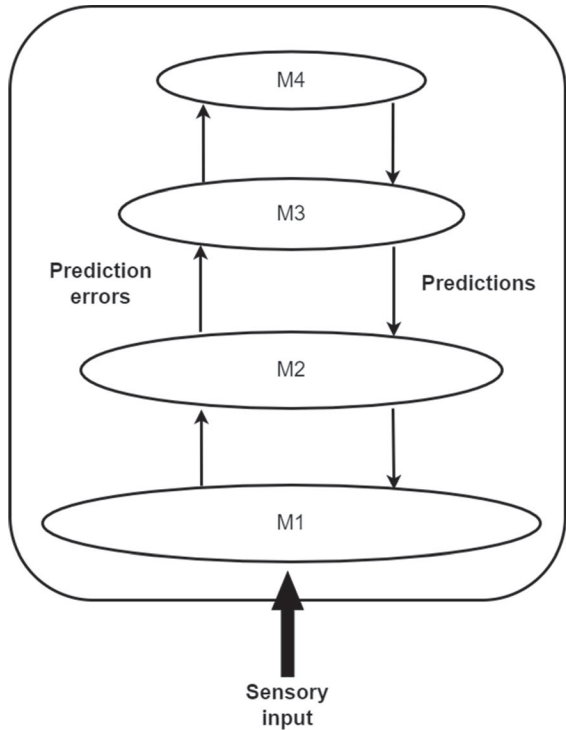
122 Predictions are generated by encoded models of the world, which in turn are pro-
123 duced via experience, learning and evolution. These models incorporate hypotheses
124 about the causes of sensory input, and generate predictions about future sensory
125 input. They are hierarchically organised according to the spatiotemporal scales of
126 the causal regularities they address. At lower levels in the hierarchy, models gener-
127 ate predictions at faster time scales and at more fine-grained spatial resolution; for
128 instance, about which sensory transducers will be activated in the immediate future
129 given those that are currently activated. At higher levels in the hierarchy, models
130 generate predictions at slower time scales and at a broader level of spatial resolution;
131 for instance, about the change in temperament of a friend after the birth of their first
132 child. The predictions of models at the lowest level target the states of sensory trans-
133 ducers, whereas the predictions of any model above the lowest level target the states
134 of the model directly below it.

135 Bottom-up processing is also reformulated on this account. Rather than being an
136 encapsulated process in which perceptual experience is constructed from the raw
137 data of sensory input, bottom-up processing is understood as the transfer of predic-
138 tion error. At any given layer in the hierarchy, a model will receive prediction error
139 signals from the model below it, attempt to explain away this error by refining its
140 model, and forward any residual error that it cannot explain to the model above it.

⁴ Notably, we do not go into the role of precision estimates in prediction error minimisation. This is for
4FL01 reasons of space, and because we do not think such detail affects our argument.
4FL02

⁵ There are some who believe predictive processing offers a general theory of the brain, encompassing
5FL01 all our mental processes e.g. Hohwy (2013). Others are more cautious (Clark, 2013, §5.2). We are sceptical
5FL02 of the more ambitious formulations of predictive processing. All we rely on here is the claim that
5FL03 prediction error minimisation governs perception and action.
5FL04

Fig. 1 The mechanism at the core of predictive processing. Top-down transfer of predictions and bottom-up transfer of prediction errors across a hierarchy of models



141 **2.2 Prediction Error Minimisation**

142 According to predictive processing, the central goal of a cognitive system is to mini-
143 mize prediction error over the long term. There are two ways in which the brain
144 can deal with an active error signal. One option is to formulate a new hypothesis
145 regarding the cause of the sensory input generating the prediction error. This can
146 then be used to produce new predictions which can account for the error signal. On
147 the predictive processing framework, this is the mechanism underlying perception,
148 and is known as *perceptual inference*. Perception is understood as the product of the
149 system's ability to settle on a hypothesis that best explains sensory input; which is to
150 say that prediction error is minimised. This process exhibits a mind-to-world direc-
151 tion of fit, in so far as states of the brain are adjusted in order to accommodate states
152 of the world. Perceptual inference implies that, at every layer in the hierarchy, mod-
153 els are able to adjust their parameters according to the *content* of bottom-up predic-
154 tion error signals. The content of these signals is, broadly speaking, the difference
155 between (the content of) predicted sensory input and actual sensory input.

156 However, the brain also has the option of exploiting the world-to-mind direction
157 of fit in minimising prediction error. In other words, it can adjust its place in the
158 world in order to accommodate states of the brain. In this case the brain does not
159 alter its hypotheses; instead it acts to bring about changes such that future sensory
160 input matches the predictions of those hypotheses. On the predictive processing

161 framework, this is the mechanism underlying action, and is known as *active infer-*
162 *ence*. More precisely, the brain generates action by predicting the proprioceptive
163 sensory input given a hypothetical action, and then minimises the difference between
164 its predicted sensory input and actual sensory input by changing the world or its
165 position in the world. Importantly, active inference is recapitulated in the activity of
166 each individual model in the hierarchy. Every model uses action—here the genera-
167 tion of predictions—to influence the states of the model below it in ways that will
168 alter incoming prediction error, and hence the sensory states of the original model.
169 That is, each model uses its active states to influence its sensory states. This top-
170 down influence of higher models on lower models is typically described in terms of
171 “modulation” or “guidance” (Clark, 2016, p. 146; Kirchhoff et al., 2018).

172 So, according to predictive processing, both perception and action are products of
173 the more general imperative to minimise prediction error, and hence are explained
174 by appeal to a single computational mechanism. Moreover, it is implied by the the-
175 ory that every model in the hierarchy is able to *produce* contentful predictions and
176 prediction errors, and is in turn capable of adjusting its parameters *in response to*
177 contentful predictions and prediction errors. This part of the predictive processing
178 mechanism will be the target of our teleosemantic analysis.⁶

179 2.3 The Sinister Figure Example

180 A simple example (one that will be familiar to most) illustrates the mechanism being
181 proposed here. Imagine that you have just woken up in the middle of the night. As
182 you yawn and stretch, you happen to glance toward the corner of your room, and
183 see what looks to be a sinister figure lurking there. Startled, you quickly sit up and
184 turn on the light. Thank God, you gasp—it was just a pile of clothes strewn across a
185 chair!

186 According to predictive processing, this case should be analysed as follows. The
187 hypothesis that the cause of your initial sensory input was a (sinister) figure provides
188 an excellent explanation of that input. As such, the best way to minimise prediction
189 error was to deploy the sinister figure hypothesis; which in turn explains the char-
190 acter of your visual experience. But the alarming nature of that experience imme-
191 diately brings about the need to investigate further. The sinister figure hypothesis
192 generates the prediction that you will get a better look at whoever it might be if you
193 sit up and turn on the light. This high-level prediction modulates the behaviour of
194 models below it, which in turn produce further predictions, and so forth down the
195 hierarchy. A cascade of predictions relating to the hypothetical action—you turning
196 on the light—are thus generated. If the hypothesis ‘I am turning on the light’ is held
197 fixed, this will result in a corresponding cascade of prediction errors rising up the
198 hierarchy, as sensory input will not match predictions. By moving in such a way as
199 to turn on the light, this error signal is minimised. However, the new sensory state
200 generated by turning on the light is not explained by the original (sinister figure)

⁶ Other contentful aspects of the mechanism, such as the hypotheses contained in models, are accounted for via structural resemblance. We go into more detail in the following section.

201 hypothesis. So again we have a difference between predicted sensory input and
202 actual sensory input. Consequently, a new hypothesis must be deployed to suppress
203 the error rising through the system. The hypothesis that there is a pile of clothes on a
204 chair in your room explains the new sensory input well. By producing a new hypoth-
205 esis—the untidy chair hypothesis—the error signal can be explained away. Prediction
206 error is then minimised if the system settles on this hypothesis.

207 Although just a toy example, this gives us an idea of how predictive processing
208 understands the computational link between action and perception. In the end, both
209 are strategies the brain uses to minimise prediction error. Furthermore, the com-
210 bined processes of predicting sensory input and updating models in response to pre-
211 diction error allow the system to build increasingly accurate models of the world. A
212 cornerstone of the framework is that every model in the hierarchy is able to produce
213 and respond to contentful predictions and prediction errors.

214 The preceding discussion raises two important questions. First, in what sense do
215 models become ‘increasingly accurate’? Second, how do prediction and prediction
216 error signals get their content? In the next three sections we address these questions.

217 **3 A Structural Resemblance Account of Content for Generative** 218 **Hierarchies**

219 We noted in the introduction that previous attempts at ascribing content to predic-
220 tive processing architectures have appealed to structural resemblance. We agree that
221 this strategy constitutes a plausible theory of content for generative hierarchies. In
222 this section, following Gładziejewski (2016), we outline the sense in which inter-
223 nal models structurally resemble the external world. In the following sections, we
224 outline a teleosemantic theory of the content of signals in predictive processing
225 architectures.

226 The core claim put forward by proponents of structural representations is that
227 content is determined, to some extent, by a structural resemblance between an inter-
228 nal cognitive state and an external state of affairs. The challenge is then to deter-
229 mine precisely what this structural resemblance amounts to, in any particular case of
230 representation. Gładziejewski (2016, p. 566) cites cartographic maps as the “golden
231 standard” for structural representations. This is because they are (1) representa-
232 tional, (2) guide the actions of their users, (3) do so in a detachable way, and (4)
233 allow their users to detect representational errors. Fulfilling the latter three condi-
234 tions is an important part of any theory of representation (especially if, following
235 Gładziejewski, we want to meet Ramsey’s (2007) job description challenge). How-
236 ever, here we will focus on the first condition: how exactly is it that models in pre-
237 dictive processing architectures structurally resemble external states of affairs?

238 When it comes to cartographic maps, the structural resemblance relation is *spa-*
239 *tial*. For example, if my map of the university depicts the cognitive science depart-
240 ment as being closer to the cricket pitch than the philosophy department, then we
241 can conclude that the layout of the university itself is such that cognitive science
242 department is closer to the cricket pitch than the philosophy department. Of course,
243 in the case of predictive models, it is implausible that the structural resemblance

244 relation is between spatial quantities. Rather, the claim is that the *causal-probabilistic*
245 *structure* of internal models resembles the *causal-probabilistic* structure of external
246 states of affairs.

247 Gładziejewski (2016, pp. 571–572) argues that causal-probabilistic resemblance
248 has three dimensions. The first of these is a probability distribution, which defines
249 a *likelihood*. According to predictive processing, variables in a model encode the
250 probability of some sensory input occurring given some external state of affairs.⁷
251 The claim, then, is that the relation between variables in a model and lower-level
252 sensory activity structurally resembles the relationship between worldly causes of
253 that sensory activity and the activity itself. For an example we will repeatedly draw
254 on below, consider the capacity of a trained rat to press a lever to retrieve food. The
255 rat’s hierarchical model represents the lever in terms of the probability that certain
256 sensory patterns are produced; from short-term time scales—such as the colour and
257 shape of the lever—to more long-term time scales—such as the interoceptive sensa-
258 tions associated with the digestion of food. The probabilistic relationship between
259 the lever-representing model and sensory input thus structurally resembles the
260 causal relationship between the actual lever and sensory input.

261 However, models do not predict sensory input in a straightforward manner. As we
262 have seen, the system as a whole predicts sensory input transitively, in that higher-
263 level models produce predictions of activity in lower-level models. This suggests a
264 causal-probabilistic structural resemblance between (on the one hand) the values of
265 interacting variables evolving via inter-model dynamics and (on the other) causal
266 relationships between objects in the world. If, for example, there is a causal relation-
267 ship between lever-pressing and food, then this relationship should be recapitulated
268 in the way that the values of different variables across models influence one another.
269 So levers can be represented not only in terms of their relationship to future sensory
270 input, but also in the way they causally interact with other objects. This is the second
271 dimension of structural resemblance.

272 Models also structurally resemble causal-probabilistic relationships in the world
273 via encoded priors. If a generative hierarchy is to realise Bayesian reasoning, it must
274 be capable of comparing the probability that a lever is the cause of current sensory
275 input with the probability that the system would encounter a lever, *independently*
276 of the evidence provided by current sensory input. For instance, if it is more likely
277 that our trained rat encounters actual functioning levers, rather than objects that look
278 like levers but cannot be pressed, then the system should prefer the former hypoth-
279 esis. The values of priors thus structurally resemble the *experience-independent*
280 causal-probabilistic structure of the world. This is the third dimension of structural
281 resemblance.

282 We now have a sketch of how content in generative hierarchies might be under-
283 stood in terms of causal-probabilistic resemblance with the world. However, given
284 our practice-oriented approach, it will be useful to have more than one account of

⁷FL01 ⁷ ‘Likelihood’ is a technical term for a conditional probability that plays a specific role in Bayesian infer-
ence. Somewhat confusingly, the likelihood of an *hypothesis* with respect to some data is the conditional
⁷FL02 probability of that *data* given that hypothesis.
⁷FL03

285 content on the table. This will allow predictive processing to be applied in case stud-
286 ies that might require different notions of content. In Sect. 5, we will outline how
287 teleosemantics can provide an account of content for signal passing between models.
288 In Sect. 6, we explain why this is important and describe such a case study. But first
289 we offer a brief primer on teleosemantic theory.

290 4 Teleosemantics

291 Teleosemantics defines a representation as an intermediary between two cooperat-
292 ing devices: (1) a sender, which produces the intermediary, and (2) a receiver, which
293 conditions its behaviour on the intermediary.⁸ The sense in which these devices
294 must be ‘cooperating’ is cashed out in terms of *proper functions*. A proper func-
295 tion is a causally downstream outcome that a device has been selected for bring-
296 ing about, either through natural selection, reinforcement learning, explicit design or
297 some other appropriate selection process.⁹

298 We will briefly introduce proper functions before describing their role in the
299 definition of representational content. Many biological devices are adaptations, hav-
300 ing selected effects that contribute to their proliferation. The mammalian heart, for
301 example, has a selected effect to pump oxygenated blood around the body. In achiev-
302 ing this effect hearts contribute to the reproduction of the genes that produced them,
303 thereby contributing to the production of more hearts in future. When causal effects
304 lead devices to be reproduced, teleosemantics calls those effects proper functions.
305 However, the term is not only applied to devices produced by genes proliferating due
306 to natural selection. Any device that owes its present form to selection on the effects
307 of its ‘ancestors’ has a proper function. Consider again the capacity of a trained rat
308 to press a lever to retrieve food. This capacity has lever-pressing as a proper func-
309 tion. A lever-pressing disposition has been reinforced by the reliable appearance of
310 food after individual lever-pressing events. The disposition ‘proliferates’ because
311 previous manifestations of that disposition were followed by consumption of food.
312 For a disposition to proliferate here means being more likely to occur in a given
313 environment than other possible dispositions. Reinforcement is therefore construed
314 as selection (Hull et al., 2001); it is differential retention of a certain disposition
315 (lever-pressing) and is relevantly similar to the kind of process exemplified by nat-
316 ural selection. In the case of reinforcement learning, the ‘ancestors’ of a present
317 behaviour are earlier instances of that disposition performed by the learner.

⁸ Here and throughout we refer to Millikan’s (2004, §6) teleosemantic theory. For a fuller exposition of this version of teleosemantics see REDACTED.

⁹ As noted in REDACTED, the question of the relationship between different processes of selection, especially between learning and natural selection, has been much discussed and is not settled (Artiga, 2010; Baigrie, 1989; Catania, 1999; Hull et al., 2001; Kingsbury, 2008; Skinner, 1981; Watson & Szathmáry, 2016). Teleosemantics requires that there be an explanatorily relevant similarity in the processes that give rise to functional behaviours. Millikan (1984, §§1–2) defends this claim extensively in defining proper function.

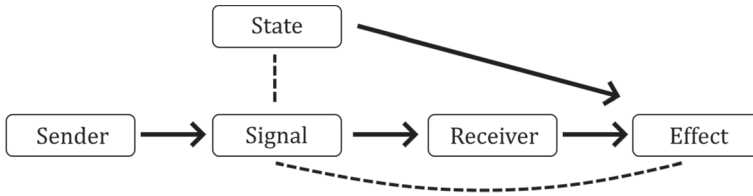


Fig. 2 The basic teleosemantic model. The **Receiver** has a proper function to bring about some **Effect** (in a causal model, this function would be specified as a requirement to set the effect variable to a certain value). However, the receiver is hindered by interference from some **State**, causally upstream of the effect, on which the receiver *cannot* directly condition its behaviour. The **Sender**, which has as a proper function to help the receiver achieve its function, produces a **Signal** on which the receiver *can* condition its behaviour. Teleosemantics asserts that when the receiver conditions its behaviour on the signal and is more successful than it would have been otherwise, this increased success can only be fully explained by adverting to a relation between the signal and the state. This relation is then the basic representational relation, or descriptive relation. The signal bears a directive relation to the proper functional effect (descriptive and directive relations illustrated with dashed lines). This figure and caption first appeared in REDACTED

318 How do proper functions generate representational content? Entities that stand
319 in a sender-receiver relationship to each other, and have a shared proper function
320 as a consequence of selection, endow their intermediaries with representational
321 content. The justification for this definition is as follows. The shared proper function
322 is a downstream causal effect that the receiver must exercise causal influence to
323 bring about, modelled in Fig. 2 as a certain value of the ‘Effect’ variable. However,
324 external states of the world also have causal influence on the effect, meaning the
325 receiver cannot simply act to produce the desired value. If the receiver could condition
326 its behaviour on the external state, it could produce an appropriate act in order
327 to ensure the effect takes the value required. But it cannot observe the state directly:
328 the best it can do is condition its behaviour on the intermediary. When conditioning
329 on the intermediary leads to greater success than acting unconditionally, teleosemantics
330 asserts that this must be due to a relation between the intermediary and the
331 external state. Teleosemantics identifies this relation as the basic form of representational
332 content.¹⁰ When these circumstances hold, the intermediary is a representation
333 and the external state is its truth condition.

334 There are in fact two kinds of basic representational relation. The one more commonly
335 referred to is the *descriptive relation*, which holds between the signal and the
336 external state. The other is the *directive relation*, which holds between the signal and
337 the proper functional effect it is supposed to help bring about. Because teleosemantics
338 was originally developed as a theory of human natural language, the two basic
339 relations are usually associated with indicative sentences (that say how the world
340 is) and imperative sentences (that say what action to take). In basic systems, these
341 two aspects are tightly coupled. A signal will have one particular state to which it

¹⁰ More precisely: the content of a signal picks out which state would have to obtain in order for the signal to bear the appropriate relation to it. The appropriate relation is the one that must hold for the consumer’s response to successfully achieve the effect.

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342 corresponds, and simultaneously one particular act it is supposed to prompt. In more
343 complex systems, descriptive and directive aspects can come apart. There can be
344 purely descriptive signals, which correspond to individual states of the world but do
345 not prompt any single action. Complex systems can combine descriptive signals to
346 form an accurate picture of the world and guide flexible behaviour. There can also
347 be purely directive signals, which prompt specific actions but need not be tied to
348 specific environmental circumstances.

349 The basic teleosemantic framework depicted in Fig. 2 occurs within models of
350 cognition, and practitioners often draw on concepts of signalling, messaging, infor-
351 mation or representation in giving explanations. The theory thus offers an attrac-
352 tive option for understanding the content of prediction and prediction error signals
353 in generative hierarchies, especially within the context of the practice-oriented
354 approach.

355 **5 A Teleosemantic Account of Content for Predictions and Prediction** 356 **Errors**

357 In this section we bring together teleosemantics, predictive processing, and struc-
358 tural resemblance. Our goal is to show how predictions and prediction error signals
359 get their content.

360 **5.1 Models in the Hierarchy are Senders and Receivers**

361 Predictions and prediction errors are signals sent between models in the generative
362 hierarchy. Models play the role of senders and receivers in the teleosemantic frame-
363 work. Consequently, our initial task is to address the following question: what is the
364 proper function of a model in a generative hierarchy? At first pass, there look to be
365 at least two plausible answers to this question.

366 In the broadest sense, a model is adaptive in so far as it is accurate with respect
367 to the world. As we have seen, on Gładziejewski's structural resemblance account,
368 models resemble the causal-probabilistic structure of the world. To increase a mod-
369 el's accuracy is thus to increase its causal-probabilistic resemblance with the world.
370 All other things being equal, this allows an organism to interact more successfully
371 with its environment. For instance, in the case of a trained rat, an accurate model
372 will more reliably bring about the pressing of a lever that delivers food. So we might
373 want to say that, in general, the proper function of a model is to accurately represent
374 the world.

375 However, a model does not have direct access to the world; how then can it accu-
376 rately represent it? In the case of our rat, the problem is that the success-relevant
377 effect—that is, the pressing of the lever—requires having an accurate model of a
378 state of the world—that is, the lever itself. But the model cannot directly condition
379 its behaviour on that state. What the model *can* directly access is the incoming sen-
380 sory signal, and the flow of top-down predictions and bottom-up error signals. As
381 we have seen, a core commitment of predictive processing is that by conditioning

382 their behaviour on these signals, models will become more accurate with respect to
383 the world. Hohwy (2013, pp. 50–51) argues that, for a model in a predictive process-
384 ing hierarchy, increasing mutual information with worldly affairs is extensionally
385 equivalent to minimising prediction error. On the structural resemblance account
386 outlined above, a model's increasing its mutual information means that the values of
387 hidden variables will come to map more reliably on to causal-probabilistic relation-
388 ships between objects in the world and an organism's sensory states. Consequently,
389 in a more restricted sense, we can say that models are adaptive in so far as they
390 minimise prediction error. It is hence possible to understand prediction error mini-
391 misation as the proper function of a model.

392 The upshot is this. Minimally, the proper function of a model is to minimise pre-
393 diction error. However, given this entails that mutual information between a model
394 and the world is maximised, this is extensionally equivalent to saying that the proper
395 function of a model is to accurately represent the world. And in any specific case,
396 this will cash-out as the need to accurately represent some particular part of the
397 world. For instance, an accurate model of a lever is selected for in a rat via learning
398 because it aids in the pressing of the lever, which delivers food.

399 The core commitments of teleosemantics and predictive processing thus mesh
400 together well. Predictive processing offers a mechanism for understanding how the
401 brain overcomes the central inferential problem it faces: identifying the external
402 structure of the world from the noisy, uncertain signals it has direct access to. The
403 structure of this mechanism should be familiar to teleosemanticists: by condition-
404 ing its behaviour on an internal signal, a device can aid an organism by producing
405 adaptive responses to the external environment. What teleosemantics offers is a way
406 of understanding *why* predictions and prediction error signals can be understood as
407 representational. This is because explaining the increased success produced by more
408 accurate models requires positing a relation between intermediaries—predictions
409 and prediction errors—and external success-relevant circumstances. In the remain-
410 der of this section, we run through the mechanics of this proposal in more detail.

411 5.2 The Content of Prediction Signals

412 According to predictive processing every model throughout the generative hierarchy
413 is constantly issuing predictions about the sensory input of the model directly below
414 it. More specifically, higher models in the hierarchy issue predictions of future sensory
415 input which determine prior distributions used by lower models. When these
416 predictions fail to match the sensory input the lower model receives from even fur-
417 ther down, error begins to rise in the system. By adjusting states of the world and
418 their place in it, organisms can reduce this error. From a teleosemantic perspective
419 we can understand the higher model in the hierarchy as the sender, the lower model
420 as the receiver, and the prediction as the signal (see Fig. 3).

421 The two models are a pair of cooperating devices. The proper function of the
422 receiver-model is to minimise prediction error over the long term and thus maxim-
423 ise its accuracy with respect to the causal-probabilistic structure of the world. But
424 attaining these success conditions involves tracking circumstances that the model

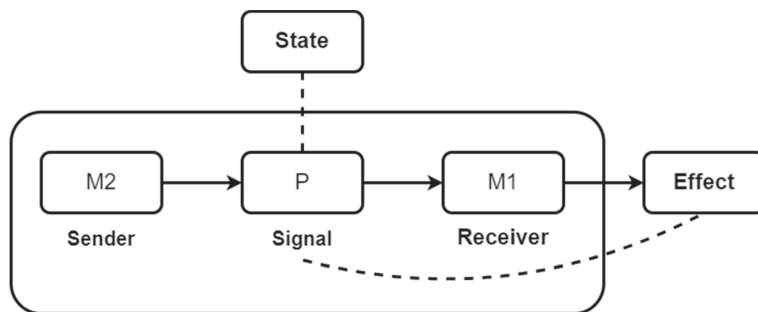


Fig. 3 The content of prediction signals. **P**: Prediction; **M1**: a lower model in the hierarchy; **M2**: a higher model in the hierarchy. **M2** emits **P**, which determines the priors of **M1**. These quantities are then held fixed, such that minimising the error raised against them results in bringing about the effect that is the proper function of **M1**. Over the long term, this process will both increase mutual information between models and the world and increase the accuracy of the system's predictions. According to teleosemantics, explaining this success requires positing a relation between **P** and the external success-relevant circumstances. A descriptive relation (represented with a dashed line) holds between **P** and upcoming sensory input of **M1**. In the case of active inference, the content of **P** will *mis*-represent some state of the world. A directive relation (represented with a dashed line) holds between **P** and the effect that it is the proper function of **M1** to bring about: altering the priors that encode its expectations about future sensory input, and eventually raising a prediction error if that input diverges from **P**.

425 cannot directly access (long-term error minimisation and states of the world). The
 426 sender-model emits a prediction signal, on which the receiver-model conditions
 427 its behaviour. More specifically, the prediction signal modulates the priors of the
 428 receiver-model, such that that they reflect (at a finer spatio-temporal grain) the priors
 429 of the sender-model. The organism will then act to reduce the error that arises
 430 from the predictions produced when model priors are set in this way. This process
 431 of actively testing predictions against the world minimises prediction error over the
 432 long term. Consequently, by conditioning its behaviour on the prediction signal, the
 433 receiver-model is better able to achieve its proper function.

434 On the teleosemantic analysis, explaining this success requires positing a relation
 435 between the internal signal and an external success-relevant condition. In the case
 436 of our trained rat, successful active inference will more reliably bring about lever-
 437 pressing. The goal of lever pressing is selected at the highest level in the rat's cogni-
 438 tive system. Each model in the system then modulates its priors according to top-
 439 down predictions regarding the sensory input expected from pressing the lever. The
 440 priors of the models are held fixed, and hence the only way to reduce the ensuing
 441 prediction error rising up through the system is to move in such a way as to match
 442 the initial predictions. This then brings about the actions required to complete the
 443 goal of lever-pressing. There is hence a descriptive relation between the prediction
 444 signal and the lever. In the case of active inference, initially this descriptive rela-
 445 tion will *mis*-represent the lever. That is, it will predict the sensory input associated
 446 with the pressed lever, and not as the lever currently is (unpressed).¹¹ The prediction

¹¹ Here we follow Wiese (2017) in treating action as being prompted by systematic misrepresentation.
 11FL01 On an alternative view, the descriptive content of the prediction is not that the lever is *currently* being
 11FL02 pressed (the falsity of which prompts action) but that the lever *will* be pressed in the near future (the truth
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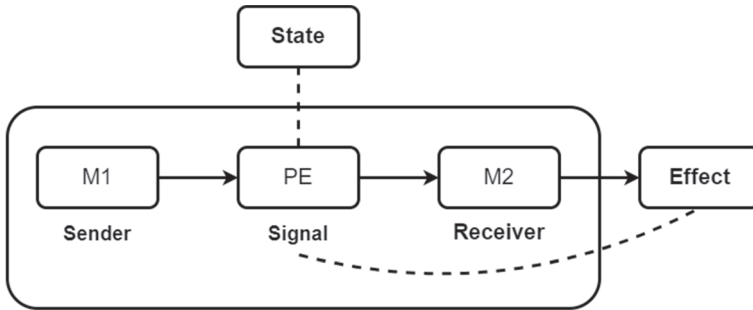


Fig. 4 The content of prediction error signals. **PE**: Prediction Error; **M1**: a lower model in the hierarchy; **M2**: a higher model in the hierarchy. **M1** emits **PE**, on which **M2** updates its priors in order to account for the error. Conditioning its behaviour in this way will both increase mutual information between itself and the world and increase the accuracy of the model's predictions. According to teleosemantics, explaining this success requires positing a relation between **PE** and the external success-relevant circumstances. A descriptive relation (represented with a dashed line) holds between **PE** and the magnitude of the difference between earlier predictions of **M2** and sensory input received by **M1**. Because it concerns the content of the original prediction signal, the prediction error signal is a metarepresentation. A directive relation (represented with a dashed line) holds between **PE** and the effects that it is the proper function of **M2** to bring about: either updating its priors (inference), or effecting some change in the world (action); either of which should serve to quash future prediction errors

447 signal will come to accurately represent lever-pressing when the motor system has
 448 moved the body in such a way as to reduce error and bring about the system's goal.
 449 Thus there is a directive relation between the prediction and the external effect of
 450 lever-pressing.

451 The portrayal of action as a form of inference highlights a clash of perspectives
 452 between active inference and teleosemantics. Proponents of active inference say that
 453 since the process by which actions are chosen is relevantly similar to the process by
 454 which models are updated, we should describe action as a form of inference. Con-
 455 trariwise, proponents of teleosemantics say that since anything that plays the role of
 456 action in the teleosemantic schema counts as action, and updating a model counts as
 457 action in the schema, so perceptual inference (which consists in updating a model)
 458 counts as action. We believe this is a difference of perspective rather than a disa-
 459 greement over matters of fact.

Footnote 11 (continued)

of which is ensured by action) (Smith et al., 2022). Since we're telling the story in terms of misrepresentation, we might be subject to a broader set of issues that have been raised for teleosemantics in the past. We leave open whether these problems, if they arise, should be confronted directly, or whether the appropriate response is to switch to the 'true prediction' account. Thanks to an anonymous reviewer for raising this point.

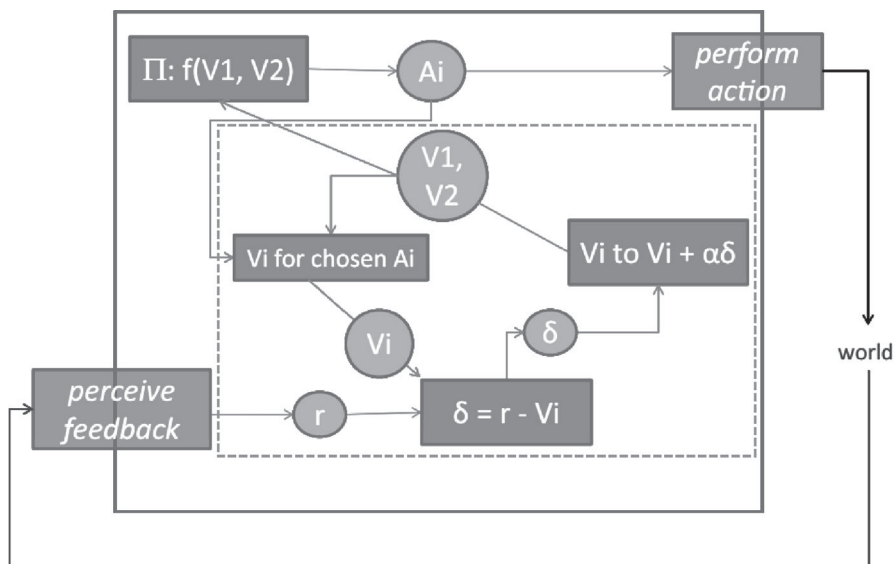


Fig. 5 Simplified form of the actor-critic framework discussed by Shea (2014, p. 320, Fig. 1). The system employs a decision procedure Π that chooses acts A_i in proportion to their expected payoffs V_i . The actual payoff, r , of an act at the previous timestep is used to update the system's estimates of V_i . This is done by generating a prediction error signal indicating the magnitude of the difference, δ , between the expected reward and the actual reward. The system's representation of the expected reward is updated based on this error and a learning parameter α . We have added a dashed-line box picking out the subsystem that can be generalised to a model-to-model relationship within a generative hierarchy (Fig. 6)

460 **5.3 The Content of Prediction Error Signals**

461 Recall that on the predictive processing story, bottom-up processing involves the
 462 transfer of prediction error. More specifically, each model in the hierarchy receives
 463 error signals from the one below it, adjusts its priors in an attempt to account for the
 464 error, and forwards any residual error to the model above it. This is the mechanism
 465 of perceptual inference. From a teleosemantic perspective we can treat the lower
 466 model in the hierarchy as the sender, the higher model as the receiver, and the pre-
 467 diction error as the signal (see Fig. 4).

468 The two models are a pair of co-adapted, cooperating devices. The proper func-
 469 tion of the receiver-model is to minimise prediction error over the long term and
 470 thus maximise its accuracy with respect to the causal-probabilistic structure of the
 471 world. But attaining these success conditions involves tracking circumstances that
 472 the model cannot directly access (long-term error minimisation and states of the
 473 world). The sender-model emits an error signal, on which the receiver-model condi-
 474 tions its behaviour. More specifically, the receiver-model will update its parameters
 475 in an attempt to account for the incoming error signal. If this process is successful
 476 the model increases its accuracy, which has the effect of producing more accurate
 477 predictions in the future and hence minimises prediction error over the long term.

478 Prediction errors appear to be metarepresentational. Their content concerns the
 479 content of predictions, in that they say whether and how much a prediction was

480 inaccurate. Shea (2014) has argued that a particular class of signals in the brain,
481 bearing some similarities to the prediction errors discussed here, are metarepresen-
482 tational. The context of the argument is a particular computational model of neural
483 processing, the actor-critic framework, within which a reward prediction error signal
484 appears (Fig. 5).¹² Shea argues that error signals in this framework are metarepre-
485 sentational, with their contents being about the inaccuracy of another (first-order)
486 representation.

487 It is worth seeing whether Shea's account applies to prediction error signals in the
488 predictive processing hierarchy, and so it is worth outlining similarities and differ-
489 ences between the hierarchy and the actor-critic framework on which Shea's account
490 is based. First, Shea is making claims about specific signals that have been discov-
491 ered in the brain. Computational cognitive scientists have established that the actor-
492 critic framework is a good way to understand the dynamics and function of this part
493 of the brain, and so the prediction error signals that appear in that framework are
494 appropriately identified with the brain signals that play the equivalent prediction
495 error role. We by contrast are discussing hypothetical prediction error signals that
496 would be found in the brain if the generative hierarchy turns out to be an accurate
497 depiction of brain activity. We don't regard it as settled that the brain contains gen-
498 erative hierarchies but, if it does, we are committed to the claim that the contents of
499 prediction errors are as we describe them here. Second, the actor-critic framework
500 is much simpler than the predictive processing framework. The computations car-
501 ried out by an actor-critic system are called *model-free*, in that there is no compo-
502 nent representing causal relationships. There is just a point estimate representing the
503 expected reward for a particular behaviour. It is this point estimate whose inaccuracy
504 the prediction error signal indicates. By contrast, the predictive processing hierar-
505 chy is decidedly not model-free: it contains models whose purpose is to represent
506 causal-probabilistic features. So the first-order representation whose content the pre-
507 diction error signal indicates cannot be exactly the same component in the actor-
508 critic framework and in the predictive processing framework. Instead, the prediction
509 error indicates the inaccuracy of the prediction itself, not the model that emitted the
510 prediction.

511 Although the first-order representation whose content the prediction error signal
512 concerns is the prediction rather than the model that emitted it, a version of Shea's
513 argument in favour of metarepresentational content still goes through. *Prima facie*,
514 the prediction error signal is metarepresentational. Its content is that the prediction
515 was accurate or inaccurate. The content of the prediction error signal is that the
516 prediction was in error by such-and-such an amount. It is this metarepresentational
517 content that explains why the model updates its priors; when the signal correctly
518 indicates the error in the prediction, the model's updates cause it to produce more
519 accurate predictions in future. In a way, this is a more general case of the actor-critic

¹² Shea uses the term "actor-critic model". In this sense a model is a scientific device used to represent brain activity. In the sense we have been employing the term, a model is a component in a generative hierarchy that represents causal-probabilistic features of the world. To avoid confusion, in this section we will use the term 'framework' to label scientific models.

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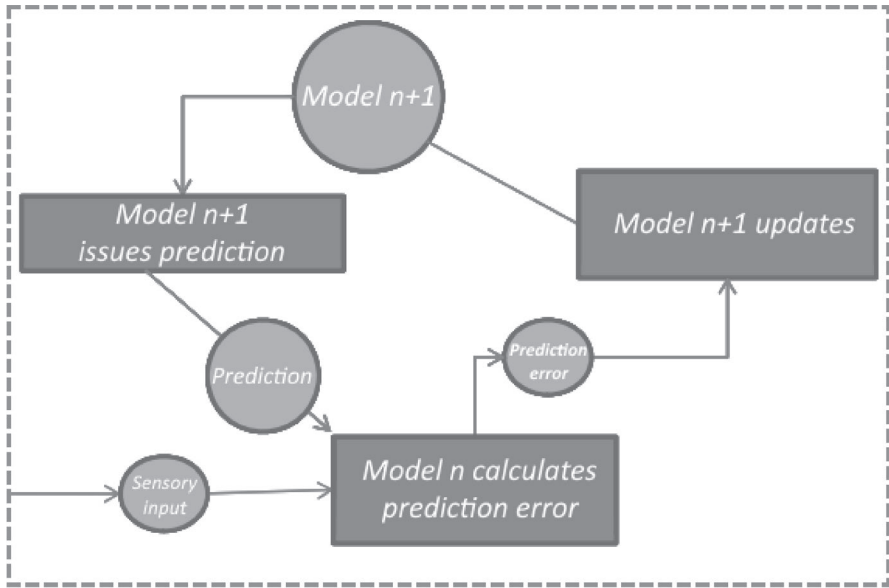


Fig. 6 The boxed portion of the actor-critic framework (Fig. 5) is a degenerate kind of predictive processing architecture. The main text leverages Shea’s argument to establish the claim that prediction error signals have metarepresentational content. Note that the component types in this figure do not match component types in the generative hierarchy, because the actor-critic framework is a ‘model-free’ means of using feedback to update representations. That is why the model at level $n + 1$ here appears in a circle, while the model at level n appears inside a rectangle; the actor-critic framework is cast in terms of representations and linear operations, rather than models and signals

520 framework (Fig. 6). In the actor-critic framework, the system keeps track of just one
521 feature of the external world (the expected reward) and emits just one kind of pre-
522 diction (also the expected reward). In the predictive processing framework, a model
523 keeps track of multiple features of the external world (every causal-probabilistic
524 relationship that model represents) and emits multiple kinds of prediction (anything
525 the creature could encounter that it is that particular model’s job to keep track of;
526 i.e. anything at the appropriate level of spatiotemporal grain). Predictive processing
527 systems are multi-tasking actor-critic systems. If we accept Shea’s claim of metarep-
528 resentational content in the latter, there is no special reason to withhold it from the
529 former.

530 By conditioning its behaviour on the error signal, the receiver-model is better
531 able to achieve its proper function. As we have seen, according to teleosemantics
532 explaining this success requires positing a relation between the internal signal and
533 an external success-relevant condition. Take the case of a model in a rat’s cognitive
534 system whose proper function is to aid lever-pressing. The model adjusts its priors
535 according to the bottom-up error signal. The proper function of the model deter-
536 mines the correspondence the error signal bears to the lever. Importantly, the gener-
537 al content of an error signal will always be the difference between predicted sensory
538 input and actual sensory input. And in this particular case, the content will be the
539 difference between the prediction initially issued by the model regarding expected

540 sensory input caused by the lever and actual sensory input caused by the lever. There
541 is hence a descriptive mapping relation between the prediction error signal and the
542 lever, and a directive mapping relation between the prediction error signal and the
543 external effect of lever-pressing.

544 **5.4 The Sinister Figure Example: Teleosemantics Version**

545 Let's now run the sinister figure example through our hybrid structural resemblance-
546 teleosemantic account. Initially, when you wake, the sinister figure hypothesis domi-
547 nates. Prediction error is minimised if that hypothesis is deployed, as it best explains
548 your current sensory input. Models in the system adjust their priors and issue pre-
549 dictions accordingly. Both predictions and prediction errors bear a descriptive rela-
550 tion to the untidy chair, with the indicative content <there is a sinister figure>. Of
551 course, here that content is *inaccurate* with respect to the world.¹³ The sinister figure
552 hypothesis also allows the system to raise new predictions, such as the prediction
553 that turning on the light will reveal the identity of the sinister figure. This will pro-
554 duce corresponding prediction error, which can be minimised if you act in such a
555 way as to bring the prediction about. Predictions (and hence prediction errors) bear
556 a directive relation to the external state of affairs of turning on the light, with the
557 imperative content <turn on light>. Here the system exploits a world-to-mind direc-
558 tion of fit. However, in this case the outcome of turning on the light will generate
559 a mismatch between predicted sensory input and actual sensory input. In order to
560 eliminate this error, a new hypothesis will be raised—the untidy chair hypothesis.
561 Here the system exploits a mind-to-world direction of fit. The fact that models in
562 the system condition their behaviour on the error signal here indicates that there is a
563 representational relation between the error signal and the success-relevant external
564 circumstances; that is, the untidy chair. The new hypothesis produces predictions
565 bearing a descriptive relation to the untidy chair, with the indicative content <there
566 is an untidy chair>.

567 This illustrates the neat way in which predictive processing and teleosemantics
568 mesh. By minimising error, predictive brains are able to increase the accuracy of
569 their models, despite having no direct link to the causes of their sensory inputs.
570 Via appeal to success-relevant circumstances, teleosemantics gives us an account
571 of how the flow of predictions and error can bear content about the external world;
572 again, despite the brain having no direct contact with those circumstances.¹⁴ The
573 overall picture we are advocating is that generative hierarchies are able to increase

¹³ This illustrates an important point. According to predictive processing, the primary goal of cognitive systems is to minimise error. In general, this will produce the result that, over the long-term, models will become more accurate with respect to the world. But this will not always be the case. Sometimes the impetus to minimise error early in the hierarchy will lead to inaccuracies between models and the world. Illusory cases such as these draw a lot of interest from proponents of the view, as error minimisation is thought to provide an explanation for such perceptual phenomena. See for instance Hohwy's discussions of binocular rivalry or the rubber hand illusion (Hohwy, 2013).

¹⁴ This is not to say that structural representation accounts *do not* mesh with predictive processing systems. Rather, we are simply motivating the thought that teleosemantics is likewise a good fit.

574 their structural resemblance with the world by processing signals with teleosemantic
575 content.

576 5.5 Two Objections

577 We now consider two important objections to our account.¹⁵ The first is that it seems
578 wrong to treat higher-level models as senders and lower-level models as receivers.
579 The second is that it seems wrong to treat the content of a first-order representation
580 (i.e. a model) as dependent on the content of a meta-representation (i.e. an error sig-
581 nal). We address each in turn.

582 Intuitively, it seems strange to assign the role of sender to a higher-level model
583 and the role of receiver to a lower-level model. Higher models lie ‘deeper’ within
584 the cognitive system, further from the sensory surface and thus further from the
585 world which they are supposed to be providing information about. Signals are sup-
586 posed to provide information about external states of affairs. But how can a model
587 that is physically further away from the world provide a model that is physically
588 closer to the world with information *about the world*? By contrast, the usual way
589 the sender-receiver framework is applied to cognitive systems treats sensory appa-
590 ratus as the sender and motor apparatus as the receiver; this makes sense because
591 sensory apparatus has access to worldly information that motor apparatus does not.
592 Our application of the framework to the predictive processing hierarchy seems to get
593 things the wrong way round.

594 To respond, our application of the sender-receiver framework makes sense when
595 we consider the different information that is stored in models at different levels.
596 Higher models store information that is relevant on longer timescales or that con-
597 cerns objects and events that are more causally opaque. It is true that they build up
598 this information from the signals that are passed to them from the lower levels. But
599 it need not be true that the predictions they pass back down the hierarchy contain
600 information that those lower levels already possess. For one thing, there could be
601 multiple lower models serving a single higher model, such that the higher model is
602 able to integrate information and generate predictions that no single lower model
603 could have access to. For another, the lower models might simply fail to encode and
604 store information that is nonetheless transmitted further up the hierarchy, such that
605 it is news to them when it comes back in the form of predictions. Consider by way
606 of analogy a housebound analyst who receives letters from servants gathering infor-
607 mation from the outside world. If the servants were numerous enough and forgetful
608 enough, eventually the analyst could gather more information (and issue more accu-
609 rate predictions) than any single servant.¹⁶

15FL01 ¹⁵ Thanks to an anonymous reviewer for raising these.

16FL01 ¹⁶ In not one but two of Agatha Christie’s *Poirot* mysteries (‘The Disappearance of Mr Davenheim’ and
16FL02 ‘The Mystery of Hunter’s Lodge’) the eponymous detective solves the crime without leaving his home,
16FL03 relying solely on information provided by Inspector Japp and Captain Hastings—neither of whom figures
16FL04 out the solution before Poirot reveals it.

610 The second objection stems from our characterisation of prediction error signals
611 as metarepresentational. Our picture seems to suggest that the accuracy of a first-
612 order representation (i.e. a model in the hierarchy) is made possible by a metarepre-
613 sentation (i.e. an error signal). This looks problematic: presumably metarepresenta-
614 tions cannot be prior to the first-order representations they metarepresent. We should
615 instead tell a story on which first-order representations come first and metarepresen-
616 tations are defined subsequently.

617 To respond, first note that Shea's account has the same consequence. We charac-
618 terised predictive processing hierarchies as multi-tasking actor-critic systems, and in
619 both cases a first-order representation is kept attuned to the world by use of an error
620 signal. The use of an error signal to improve the accuracy of a first-order represen-
621 tation does not threaten its status as first-order. There is a difference between how
622 the first-order representation gets its content and how it is kept accurate. So if we
623 can give an account of how the first-order representation gets its content independ-
624 ent of any metarepresentational updating, we will have avoided the problem. And
625 our account is just that the content of a model derives from its structural resem-
626 blance with external affairs. A model is a structural-resemblance representation that
627 does not depend on error signals for its representational status or for its content,
628 though it does utilise error signals to improve its accuracy. One might wonder how
629 a model can gain representational status before the predictive processing hierarchy
630 is 'brought to life', so to speak, with its first bouts of signalling. One possibility is to
631 appeal to innate priors, such that a hierarchy has some amount of in-built structure
632 that very loosely tracks (i.e. structurally resembles) features of the world. Brains are
633 imbued with these in-built first-order representations, that may be vague or inac-
634 curate at the outset, and are then iteratively updated through experience. This is one
635 possible way in which models can be attributed first-order representational content
636 before the predictive processing hierarchy kicks into life; there may be others. The
637 important point is that first-order representations do not depend on metarepresenta-
638 tions for their content or representational status, even if they do depend on them to
639 remain accurate.

640 **6 Why We Should Issue Pluralist Licences**

641 We have offered a pluralist account of content for predictive processing architec-
642 tures: models in generative hierarchies get content in virtue of their causal-proba-
643 bilistic resemblance with the world; while signals get their content in virtue of their
644 etiology. In this section we explore in more detail the motivating reasons for adopt-
645 ing a practice-oriented pluralism.

646 **6.1 Practice-Oriented Pluralism**

647 Some may worry about pluralism. Shouldn't we want to give a single overarching
648 account of content in predictive processing architectures? Isn't a unified account
649 preferable to meshing together two different accounts? After all, the claim that

650 content is determined by histories of selection and the claim that content is deter-
651 mined by structural resemblance are very different claims: why think they will play
652 nicely together? Methodological pluralism is not always a good thing, especially if
653 you inherit the problems of both theories.

654 We think there are good reasons to adopt a pluralist approach to cognitive repre-
655 sentations despite these concerns. Here we align with those who express pessimism
656 at the chances of ever finding a single unifying theory of representation via philo-
657 sophical means alone. Although the prospects for such a theory looked promising
658 in the 1980s—particularly through the work of Fodor, Dretske and Millikan—prob-
659 lems persist.¹⁷ As a result, many feel those projects failed to deliver (Godfrey-Smith,
660 2004) see also (Planer & Godfrey-Smith, 2019; Shea et al., 2017). One reason for
661 this is that cognitive science spans the domains of folk-psychology and scientific-
662 psychology. This requires—to borrow Wilfrid Sellars’ famous terms—going back
663 and forth between the manifest and scientific images. Given such disciplinary com-
664 plexity, we should expect to see a diversity of accounts of content emerge. Peter
665 Godfrey-Smith puts the point as follows:

666 Cognitive scientists forge different kinds of hybrid semantic concepts in dif-
667 ferent circumstances—in response to different theoretical needs, and different
668 ways in which scientific concepts of specificity and folk habits of interpreta-
669 tion interact with each other.

670 Godfrey-Smith (2004, p. 160)

671 Given this situation, what is the role of philosophers of cognitive science working
672 on content? One answer is that the goal is to use philosophical analysis to distill a
673 core, unifying concept that will cover all cases. However, as above, there are many
674 who worry this project is not achievable. Another answer is as follows: the goal is
675 to describe the range of different concepts at play in cognitive science, and account
676 for their explanatory purchase. On this view, the business of licensing content needs
677 to be sensitive to the variety of representational concepts at play in cognitive sci-
678 ence. Pluralism, then, looks unavoidable.

679 Recent work by Nick Shea builds on this idea. Shea’s approach is to look at the
680 way cognitive scientists use notions of representation to successfully explain behav-
681 iour. The result of this process is a “varitel” semantics, which combines teleoseman-
682 tics and structural correspondence (Shea, 2018, Chapter 2). Both offer organisms a
683 relation with external circumstances that they are able to exploit. On Shea’s view,
684 pluralism is a commitment of this explanatory strategy:

685 We may get one theory of content that gives us a good account of the correct-
686 ness conditions involved in animal signalling, say, and another one for cogni-
687 tive maps in the rat hippocampus. There is no need to find a single account that
688 covers both.

689 Shea (2018, p. 43)

¹⁷ This is not to suggest that these theories are uniquely problematic. In this respect, they are in exactly the same position as every philosophical theory.

690 For both Godfrey-Smith and Shea, exploring pluralist strategies offers the best way
691 forward for those attempting to produce naturalised theories of content. Our account
692 is developed with this general methodological commitment in view. But why is
693 building in an etiological account of the content of signals in generative hierarchies
694 useful? Our answer to this question is that there are, and are likely to be, many cases
695 where doing so can help account for explanatory success in cognitive science. And
696 if predictive processing—as a general theory of cognition—is to be applied to these
697 cases, then building in teleosemantics is an important project. Covering the range
698 of cases that might require teleosemantic treatment is well beyond the scope of this
699 paper. However, below we run through a brief case study in order to illustrate the
700 thinking behind it.

701 **6.2 Practice-Oriented Pluralism and Predictive Processing**

702 As we have outlined, on Nick Shea's view philosophical theories of content should
703 be guided by cases of explanatory success in the cognitive sciences (Shea, 2018).
704 And, given that cognitive science deals with such a broad range of cases, it is unsur-
705 prising that this process will produce a range of different approaches to content.
706 Here we briefly run through an illustrative case: that of decision making in Rhesus
707 monkeys. However, it is worth noting that Shea offers a wide variety of cases,
708 from neural network models (Shea, 2018, Section 4.3) to animal signalling (Shea,
709 2018, Section 4.5). It is also important to note what is being claimed by Shea (and
710 ourselves) in these cases. The claim is not that no other account of content might
711 be capable of explaining the results produced in these studies. Rather the claim is
712 that, when we look to these studies, we find that the type of content used to do the
713 explanatory work is best captured by teleosemantics. To put this another way, the
714 question is not "which theory of content best covers all these cases?", it is "which
715 theory best accounts for explanatory success in this particular experimental case?".
716 This reflects the practice-oriented approach: the role of philosophy is to describe the
717 representational concepts that are being employed in successful scientific practice.

718 Teleosemantics is an *outcome-oriented* theory of content. Shea incorporates
719 this notion into his theory of function, using the term *consequence etiology* (Shea,
720 2018, p. 48). Roughly the idea is that certain processes, such as natural selection
721 and learning, stabilise traits in an organism. Shea's account of function differs from
722 the notion of proper function we've been working with, and the magnitude of that
723 difference depends on the use to which the notions are put. One thing they have
724 in common is that they fit naturally with studies employing reward-based learning
725 paradigms, in particular the research cluster around the neurophysiology of reward.
726 Many studies in this area aim to identify the values and likelihoods of reward func-
727 tions, where those values represent external circumstances that are good or bad out-
728 comes for the experimental subject. Behaviour stabilises in a subject—such as our
729 lever-pushing rat—because certain signals in the subject's cognitive system start to
730 reliably correlate with specific rewards. In the opening paragraph of his overview on
731 the neurophysiology of reward paradigm, Wolfram Schultz writes:

732 The functions of rewards are based primarily on their effects on behavior and are
733 less directly governed by the physics and chemistry of input events as in sensory
734 systems. Therefore, the investigation of neural mechanisms underlying reward
735 functions requires behavioral theories that can conceptualize the different effects
736 of rewards on behavior. The scientific investigation of behavioral processes by
737 animal learning theory and economic utility theory has produced a theoretical
738 framework that can help to elucidate the neural correlates for reward functions
739 in learning, goal-directed approach behavior, and decision making under uncer-
740 tainty.

741 Schultz (2006, p. 87)

742 It is easy to see why teleosemantics is well-placed to “conceptualize the different effects
743 of reward on behaviour”, and more why this research program aligns well with a conse-
744 quence etiology account of function. It gives us a precise way of showing how learning
745 processes in a system can come to represent the utility of beneficial external outcomes.

746 For instance, in a study presented by Kiani and Shadlen (2009), Rhesus monkeys
747 were given a post-decision wagering task. Subjects were required to make decisions
748 about the overall direction of motion in a dynamic random dot display. The difficulty
749 of this task was specified by the percentage of coherently moving dots and the length
750 of time the display was viewed for. Saccadic eye movement was used to identify the
751 monkey’s decision, directed toward either a right or left visual target. Correct decisions
752 were given a liquid rewarded, while incorrect decisions were not. Finally, the monkeys
753 were given a “sure target”; that is, a target in the centre of the screen that guaranteed a
754 reward, but at approximately 80% of the liquid reward for a correct choice. The thought
755 was that the monkeys would opt for the sure target as the difficulty of the task went up,
756 which in turn would reflect the level of certainty they had in their ability to successfully
757 complete the initial task. Kiana and Shadlen’s results supported this hypothesis.

758 Now, suppose we want to understand this experimental data using a predictive pro-
759 cessing framework. We need some way of understanding how the value of an external
760 success-condition (the reward) comes to be represented by internal mechanisms,
761 such that we can explain the behaviour of the subjects, and in particular way the uncer-
762 tainty and reward values are balanced. As a teleosemantic treatment of internal sig-
763 nals gives us a consequence etiology account of function, it is well placed to deliver on
764 this explanatory task. More broadly, this shows that, if we adopt the practice-oriented
765 approach, developing a range of theories of content for predictive processing systems
766 is an important task. This is because it gives us the tools to explain the broad range of
767 experimental paradigms and results we find across the cognitive sciences.

768 **7 Conclusion**

769 Our goals in this paper were twofold. First, we wanted to show how a teleoseman-
770 tic account of content for prediction and prediction error signals could mesh with a
771 broader causal-probabilistic account of generative hierarchies. We argued this pro-
772 cess revealed important similarities between the explanatory motivations and concep-
773 tual machinery employed by teleosemantics and predictive processing. Second,

774 we wanted to advocate the virtues of pluralist approaches to representational content.
775 We followed Peter Godfrey-Smith and Nick Shea in maintaining that a single,
776 overarching account of content for cognitive science is unlikely to be successful.
777 Cognitive scientists employ a range of different content-invoking concepts, and phi-
778 losophers should be developing frameworks that respect this theoretical diversity.
779 We think this is a good reason to issue predictive processing with a pluralist licence
780 for content.

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